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# The Dual Challenge

of External and Internal Fragmentation in Financial Services

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#### **Executive Summary**

Internal fragmentation within financial institutions poses greater operational risks than widely-discussed external fragmentation between institutions yet receives 90% less attention from executives and regulators. While external fragmentation – the challenge of navigating conflicting jurisdictional requirements – consumes headlines and budgets, internal fragmentation represents the more dangerous and underestimated threat to operational effectiveness.

Key findings reveal that internal fragmentation contributed to over \$15 billion in losses at major financial institutions through preventable risk management failures. The scale is staggering: regulatory fragmentation alone costs financial institutions \$780 billion annually, but internal fragmentation amplifies these costs exponentially while creating behavioural dynamics that undermine the very risk management systems designed to protect institutions.

Research demonstrates that 54% of financial institutions acknowledge data silos as barriers to innovation, but leadership teams consistently overestimate organizational health by up to one full year. This disconnect creates dangerous gaps between what institutions believe they can manage and what they actually control, leading to operational failures, regulatory penalties, and strategic missteps that threaten competitive survival.





#### Introduction: The Overlooked Challenge

Global financial institutions face a two-sided fragmentation challenge that extends far beyond regulatory complexity. External fragmentation – the well-documented challenge of managing conflicting regulatory requirements across jurisdictions – represents only half the equation. Internal fragmentation, where organizational silos prevent effective risk management and operational coordination, poses the greater long-term threat to institutional stability and competitive positioning.

The \$49.2 billion global GRC market reflects institutions' ongoing efforts to manage these fragmentation challenges. Yet despite massive technology investments, 99% of financial institutions report increased compliance costs, demonstrating that fragmentation problems require more than technological solutions. They require fundamental organizational recognition and systematic responses.

Post-COVID digital transformation has exponentially expanded organizational complexity and risk surfaces. Remote work has weakened informal coordination mechanisms that previously bridged organizational silos. Digital customer interactions have created new touchpoints requiring cross-functional coordination. Regulatory expectations have increased while organizational structures remain fundamentally unchanged from pre-digital eras.

For Chief Risk Officers and Chief Compliance Officers, this dual fragmentation creates a complex operational environment. External regulatory requirements demand coordinated responses across business lines and geographies, while internal organizational structures often prevent the very coordination required for effective compliance and risk management.



#### **Anatomy of Internal Fragmentation**

Internal fragmentation manifests across four critical dimensions that systematically undermine institutional effectiveness. Understanding these dimensions is essential for recognizing why traditional organizational approaches fail in today's complex regulatory and competitive environment.

Departmental Silos represent the most visible fragmentation challenge. Risk management, compliance, operations, and business lines operate as independent fiefdoms with competing priorities and limited communication. Each department optimizes for its own metrics while enterprise-wide risks fall through coordination gaps. Research shows that organizations with highly connected teams make decisions 5x faster than siloed competitors.

Technology Fragmentation compounds organizational divisions through incompatible systems and data standards. Legacy trading systems cannot communicate with modern compliance platforms. Risk data exists in isolated databases that prevent comprehensive analysis. Customer information spans multiple systems without unified views. This technical fragmentation reinforces organizational silos while preventing the data integration necessary for effective risk management.

Knowledge Isolation traps critical expertise within individual teams without mechanisms for cross-functional sharing. Compliance experts understand regulatory requirements but lack operational context. Business line professionals understand customer needs but miss regulatory implications. Risk managers see potential threats but cannot access the operational data necessary for comprehensive assessment.

Process Disconnect creates operational inefficiencies and control gaps where handoffs between departments create risks and delays. Customer onboarding requires coordination between sales, operations, compliance, and risk – yet most institutions lack standardized processes for managing these interactions. The quantified impact is substantial: McKinsey research demonstrates that organizations achieving unified data management gain 23x customer acquisition advantages over fragmented competitors.



#### **The Psychology Behind Persistent Silos**

Behavioural science explains why internal fragmentation persists despite obvious organizational costs. Understanding these psychological drivers is critical for developing effective solutions that address root causes rather than symptoms.

Cognitive Biases systematically reinforce territorial thinking and departmental loyalty. Confirmation bias leads teams to seek information that validates existing approaches while dismissing evidence of coordination benefits. In-group favouritism creates stronger identification with departmental colleagues than enterprise objectives. These biases operate unconsciously but produce measurable impacts on decision-making quality and organizational effectiveness.

Loss Aversion amplifies resistance to integration initiatives by framing coordination as potential loss of autonomy rather than mutual benefit. Departments view enterprise integration as threats to established processes and power structures. This creates defensive behaviours that actively sabotage cross-functional initiatives, even when individuals recognize potential benefits.

Status Quo Bias perpetuates existing structures by overweighting familiar processes compared to uncertain alternatives. Organizational inertia compounds this effect by creating switching costs that discourage experimentation with integrated approaches. These psychological factors explain why fragmentation persists even when technology solutions eliminate technical barriers to coordination.

Power Dynamics within matrix organizations create competing loyalties that systematically undermine enterprise perspectives. Research reveals that only 15% of respondents from highly matrixed organizations report that roles and responsibilities are "completely clear," while 43% indicate that organizational complexity impedes decision-making quality and speed. These ambiguities create psychological uncertainty that employees resolve by defaulting to familiar departmental affiliations.



# Executive Blind Spots: Why Leaders Miss the Warning Signs

Senior executives systematically underestimate internal fragmentation costs and complexity, creating a significant operational risk factor facing financial services. This represents a fundamental disconnect between executive perception and operational reality that prevents effective organizational responses.

Leadership Perception Gap reflects physical and functional distance from daily operational challenges. McKinsey research indicates that executives consistently overestimate organizational health by 6-12 months compared to frontline employee assessments. This optimism bias prevents recognition of fragmentation impacts until external events force acknowledgment.

Filtered Information systems sanitize operational realities before reaching executive attention. Departmental reporting emphasizes successful outcomes while minimizing coordination failures. Cross-functional issues get attributed to individual performance rather than systemic organizational problems. This creates illusions of organizational effectiveness that persist until major failures force recognition.

Structural Incentives reinforce departmental optimization over enterprise performance through compensation systems that reward individual business line results. Executive bonuses typically reflect departmental metrics rather than cross-functional coordination effectiveness. These incentive misalignments ensure that fragmentation problems remain invisible to traditional performance measurement systems.

Distance from Operations compounds these perception gaps by removing executives from direct exposure to coordination challenges. Executive committees discuss strategic initiatives while operational teams struggle with basic information sharing. This distance prevents executives from understanding the cumulative impact of fragmentation on organizational effectiveness and competitive positioning.

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## Case Study: A Major Bank's \$3 Billion Fragmentation Challenge

A prominent American financial institution's cross-selling situation provides a comprehensive case study of internal fragmentation impacts, demonstrating how organizational silos can create systematic risk management gaps with significant consequences.



From 2002-2016, centralized sales culture pushed by corporate leadership directly conflicted with local branch compliance responsibilities.

The aggressive cross-selling initiative – targeting eight products per customer – created impossible quotas that branch managers could only meet by violating customer protection regulations.

This represented classic internal fragmentation where business line pressures overwhelmed compliance controls through organizational design failures.

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**Fragmentation Factors** included siloed risk management structures that prevented escalation of compliance concerns to board level. Branch-level compliance teams reported to regional managers who reported to business line executives with revenue responsibilities. Risk management functions existed in parallel structures without direct communication channels to operational teams. This organizational design ensured that compliance warnings remained trapped within departmental hierarchies.

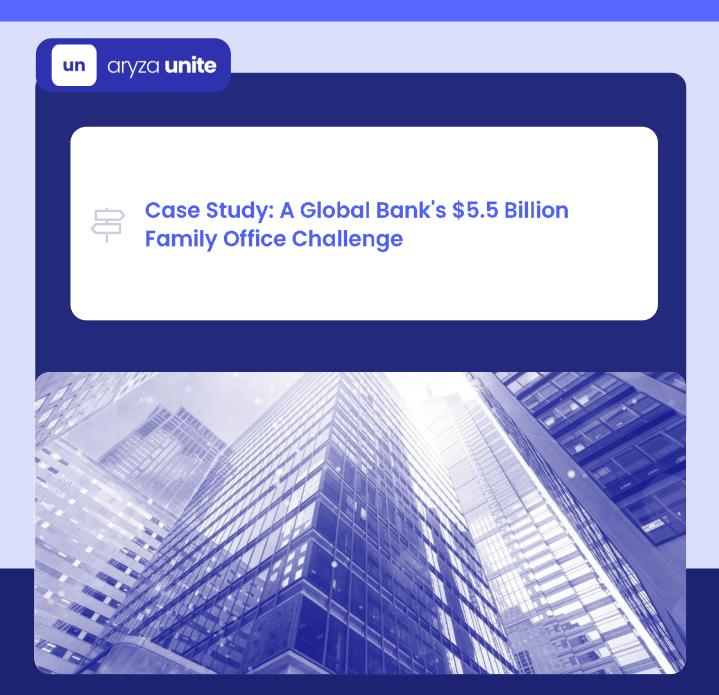


Information Breakdowns occurred systematically as internal warnings of a "growing plague" failed to reach senior executives despite multiple escalation attempts. Compliance officers documented systematic violations but lacked organizational authority to force business line responses. Risk management teams identified patterns of suspicious account activity but could not access customer-facing systems necessary for comprehensive investigation.



**Regulatory Response** demonstrated the substantial cost of fragmentation gaps through significant enforcement actions. The Federal Reserve imposed a \$1.95 trillion asset cap that remained in effect until June 2025—seven years of constrained growth directly attributable to organizational fragmentation. Total financial penalties exceeded \$3 billion while reputational damage continues affecting competitive positioning and regulatory relationships.

This case illustrates how internal fragmentation creates conditions for systematic risk management gaps where individual incentives override enterprise controls, information systems prevent comprehensive risk assessment, and organizational structures hinder effective coordination between business and compliance functions.



A major European financial institution's situation involving a prominent family office demonstrates how geographic and legal entity fragmentation can create comprehensive risk management gaps, even within sophisticated global institutions with advanced risk management capabilities.

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The Setup involved geographic and legal entity fragmentation that obscured \$20 billion exposure to a single counterparty across multiple business lines and jurisdictions. The family office's positions were managed through separate legal entities in New York, London, and Tokyo with limited information sharing between regional risk management teams. This structural fragmentation prevented comprehensive exposure analysis that would have revealed dangerous concentration risks.



**Risk Management Gaps** occurred through siloed functions that prevented proper oversight despite multiple warning signals. Credit risk teams in different geographies maintained separate exposure limits and monitoring systems. Trading desks operated under different business line management structures. Compliance teams in each jurisdiction focused on local regulatory requirements without enterprise-wide risk assessment capabilities.



Comparison Analysis reveals why other major American investment banks avoided losses through integrated risk management systems that provided real-time consolidated exposure monitoring. These institutions maintained centralized risk management functions with direct visibility into global trading positions and counterparty exposures. Their integrated systems enabled rapid response when the family office warning signals emerged.



Revenue vs. Risk Disconnect exemplifies internal fragmentation's ultimate cost where the affected institution earned \$17.5 million in fees while facing potential \$20 billion loss exposure – a risk-return ratio that no rational integrated organization would accept. This disconnect occurred because revenue recognition and risk management operated through separate organizational structures without unified decision—making processes.



### Why Internal Fragmentation Is Systematically Underestimated

Multiple factors contribute to systematic underestimation of internal fragmentation risks, creating persistent organizational blind spots that prevent effective responses until external events force recognition.

Visibility Bias causes external fragmentation to receive disproportionate attention through media coverage and regulatory focus. External coordination challenges generate policy discussions and industry attention while internal coordination problems remain invisible to external observers. This creates false impressions that external challenges represent the primary fragmentation threats.

Attribution Patterns lead to misdiagnosis of internal fragmentation symptoms as technology or skills gaps rather than organizational design problems. Failed initiatives get attributed to inadequate technology platforms or insufficient training rather than fundamental coordination challenges. This misattribution prevents organizations from addressing root causes while encouraging ineffective technological solutions.

Regulatory Gap exists because regulators focus on systemic risks between institutions while paying limited attention to internal organizational effectiveness. Regulatory frameworks assume that institutions possess adequate internal coordination capabilities without requiring demonstration of these capabilities. This regulatory blind spot allows internal fragmentation to persist without external pressure for improvement.

Measurement Challenges

prevent quantification of internal fragmentation costs through traditional accounting and performance measurement systems. Coordination failures appear as operational inefficiencies, customer complaints, or missed business opportunities rather than identifiable fragmentation costs. This measurement gap makes it difficult to build business cases for integration investments.



#### The Competitive Cost of Fragmentation

Internal fragmentation creates measurable competitive disadvantages across multiple dimensions that compound over time to produce significant strategic vulnerabilities.

Customer Experience suffers through disjointed service delivery where customers encounter different information, processes, and requirements across channels and touchpoints. Sales teams make commitments that operations cannot fulfil. Customer service representatives lack access to comprehensive account information. These fragmentation-driven inconsistencies drive customer dissatisfaction and competitive disadvantage.

Innovation Barriers prevent institutions from leveraging cross-functional insights and capabilities necessary for developing competitive products and services. Marketing teams cannot access operational data necessary for customer segmentation. Product development occurs without input from risk management or compliance teams. These barriers slow innovation cycles while preventing development of differentiated offerings.

#### **Operational Inefficiencies**

multiply as duplicated efforts and resource waste occur across departmental boundaries.
Multiple teams develop similar analytical capabilities without coordination. Customer data gets collected and maintained in multiple systems. These inefficiencies consume resources while preventing investment in competitive capabilities.

Strategic Limitations constrain market entry and product development through organizational inability to coordinate complex initiatives requiring cross-functional collaboration. Digital transformation initiatives fail due to coordination challenges between technology, operations, and business teams. New market entry requires regulatory, operational, and business coordination that fragmented organizations cannot effectively manage.

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#### Conclusion:

#### **The Urgent Need for Recognition**

Internal fragmentation represents a hidden but pervasive competitive disadvantage that systematically undermines institutional effectiveness across all operational dimensions. Unlike external fragmentation, which receives extensive attention and resources, internal fragmentation operates below executive visibility while creating cumulative impacts that threaten long-term competitive viability.

Financial institutions must apply the same analytical rigor to internal integration challenges that they routinely apply to external coordination requirements. This requires systematic assessment of organizational effectiveness, measurement of coordination costs, and development of comprehensive integration strategies that address behavioural and structural root causes.

Organizations that successfully overcome internal fragmentation will achieve significant competitive advantages through superior customer experience, operational efficiency, innovation capability, and risk management effectiveness. Those that continue managing fragmentation reactively through technological band-aids will face escalating costs, operational failures, and competitive disadvantage.

The choice is binary: continue treating internal fragmentation as separate departmental challenges requiring individual solutions, or recognize fragmentation as an integrated organizational capability challenge requiring systematic responses. The evidence overwhelmingly supports comprehensive action—the question is whether executive leadership will act before competitive pressures force reactive responses.

Modern GRC platforms offer effective solutions to these internal fragmentation challenges, providing unified visibility, automated coordination, and measurable performance improvements that transform organizational effectiveness while reducing operational risks and compliance costs.

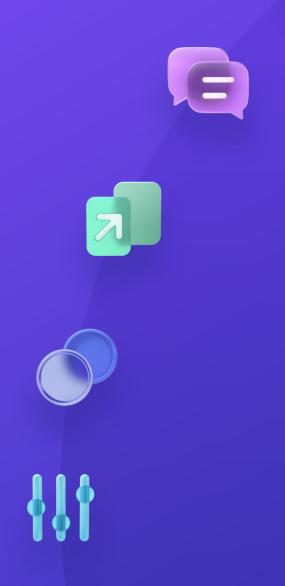


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